

**SHERIFF  
SEMINOLE COUNTY, FLORIDA  
FINANCIAL STATEMENTS  
Year Ended September 30, 2019**

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## INDEPENDENT AUDITOR'S REPORT

To the Honorable Dennis M. Lemma,  
Seminole County, Florida Sheriff  
Sanford, Florida

### Report on the Financial Statements

We have audited the accompanying financial statements of the Seminole County, Florida Sheriff (the "Sheriff") as of and for the fiscal year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Sheriff's basic financial statements, as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States and Chapter 10.550, *Rules of the Auditor General*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Sheriff's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinion

In our opinion, the financial statements referred to in the first paragraph present fairly, in all material respects, the respective financial position of the Sheriff as of September 30, 2019, and the respective changes in financial position and cash flows, where applicable, and the budgetary comparisons for the general fund and special revenue fund for the fiscal year then ended are in conformity with accounting principles generally accepted in the United States of America.

To the Honorable Dennis M. Lemma,  
Seminole County, Florida Sheriff

**INDEPENDENT AUDITOR'S REPORT**  
*(Concluded)*

**Emphasis-of-Matter**

As described in Note 1 to the financial statements, the accompanying financial statements were prepared for the purpose of complying with Section 218.39, Florida Statutes, and Section 10.557(3), *Rules of the Auditor General for Local Governmental Entity Audits*. These financial statements are not intended to be a complete presentation of the financial position of Seminole County, Florida as of September 30, 2019, and the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 12, 2020, on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Sheriff's internal control over financial reporting and compliance.

**MSL, P.A.**

Certified Public Accountants

Orlando, Florida  
March 12, 2020

**SHERIFF  
SEMINOLE COUNTY, FLORIDA**

**BALANCE SHEET - GOVERNMENTAL FUNDS**

**September 30, 2019**

	<b>General Fund</b>	<b>Special Revenue Fund</b>	<b>Totals</b>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 3,916,863	\$ 914,126	\$ 4,830,989
Accounts receivable	7,245	194,505	201,750
Due from General Fund	-	481,785	481,785
Due from Special Revenue Fund	1,076,543	-	1,076,543
Due from Agency Fund	50,000	-	50,000
Due from Board of County Commissioners	10,743	3,150	13,893
Due from other governments	34,776	713,113	747,889
<b>TOTAL ASSETS</b>	<b>\$ 5,096,170</b>	<b>\$ 2,306,679</b>	<b>\$ 7,402,849</b>
<b>LIABILITIES AND FUND BALANCE</b>			
<b>LIABILITIES</b>			
Accounts payable	\$ 2,047,267	\$ 23,296	\$ 2,070,563
Accrued liabilities	2,089,783	115,920	2,205,703
Unearned revenue	-	133,283	133,283
Due to General Fund	-	1,076,543	1,076,543
Due to Special Revenue Fund	481,785	-	481,785
Due to Board of County Commissioners	477,335	234,266	711,601
<b>TOTAL LIABILITIES</b>	<b>5,096,170</b>	<b>1,583,308</b>	<b>6,679,478</b>
<b>FUND BALANCE</b>			
Restricted - Inmate Welfare	-	723,371	723,371
<b>TOTAL LIABILITIES AND FUND BALANCE</b>	<b>\$ 5,096,170</b>	<b>\$ 2,306,679</b>	<b>\$ 7,402,849</b>

The accompanying notes are an integral part of the financial statements.

**SHERIFF  
SEMINOLE COUNTY, FLORIDA**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -  
GOVERNMENTAL FUNDS**

**Year Ended September 30, 2019**

	<b>General Fund</b>	<b>Special Revenue Fund</b>	<b>Totals</b>
<b>REVENUES</b>			
Charges for services	\$ 197,926	\$ -	\$ 197,926
Intergovernmental revenues	-	8,634,549	8,634,549
Miscellaneous revenues	-	2,566,800	2,566,800
	<b>TOTAL REVENUES</b>	<b>11,201,349</b>	<b>11,399,275</b>
<b>EXPENDITURES</b>			
Public Safety:			
Salaries and benefits	107,462,619	8,952,405	116,415,024
Operating expenditures	19,199,937	2,817,960	22,017,897
Capital outlay	2,950,440	30,408	2,980,848
Debt Service:			
Principal	2,464,955	-	2,464,955
Interest	128,623	-	128,623
	<b>TOTAL EXPENDITURES</b>	<b>11,800,773</b>	<b>144,007,347</b>
	<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>(599,424)</b>	<b>(132,608,072)</b>
	<b>(132,008,648)</b>	<b>(599,424)</b>	<b>(132,608,072)</b>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in from Board of County Commissioners	132,485,983	957,460	133,443,443
Transfers out to Board of County Commissioners	(477,335)	(234,266)	(711,601)
Funds returned to grantor agency	-	(62,974)	(62,974)
	<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>660,220</b>	<b>132,668,868</b>
	<b>NET CHANGE IN FUND BALANCE</b>	<b>60,796</b>	<b>60,796</b>
	<b>-</b>	<b>60,796</b>	<b>60,796</b>
<b>FUND BALANCE AT BEGINNING OF YEAR</b>	<b>-</b>	<b>662,575</b>	<b>662,575</b>
<b>FUND BALANCE AT END OF YEAR</b>	<b>\$ -</b>	<b>\$ 723,371</b>	<b>\$ 723,371</b>

The accompanying notes are an integral part of the financial statements.

**SHERIFF  
SEMINOLE COUNTY, FLORIDA**

**STATEMENT OF REVENUES, EXPENDITURES AND OTHER FINANCING SOURCES (USES) -  
GENERAL FUND - BUDGET AND ACTUAL (BUDGETARY BASIS)**

**Year Ended September 30, 2019**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance</u>
<b>REVENUES</b>				
Charges for services	\$ -	\$ 197,926	\$ 197,926	\$ -
<b>TOTAL REVENUES</b>	<u>-</u>	<u>197,926</u>	<u>197,926</u>	<u>-</u>
<b>EXPENDITURES</b>				
Public Safety:				
Salaries and benefits	109,027,372	107,462,624	107,462,619	5
Operating expenditures	15,250,792	19,201,395	19,199,937	1,458
Capital outlay	1,916,027	3,266,312	2,950,440	315,872
Contingency	160,000	160,000	-	160,000
Debt Service:				
Principal	1,167,396	2,464,955	2,464,955	-
Interest	112,413	128,623	128,623	-
<b>TOTAL EXPENDITURES</b>	<u>127,634,000</u>	<u>132,683,909</u>	<u>132,206,574</u>	<u>477,335</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>(127,634,000)</u>	<u>(132,485,983)</u>	<u>(132,008,648)</u>	<u>477,335</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in from Board of County Commissioners	127,634,000	132,485,983	132,485,983	-
Transfers out to Board of County Commissioners	-	-	(477,335)	(477,335)
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<u>127,634,000</u>	<u>132,485,983</u>	<u>132,008,648</u>	<u>(477,335)</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>FUND BALANCE AT BEGINNING OF YEAR</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>FUND BALANCE AT END OF YEAR</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

The accompanying notes are an integral part of the financial statements.

**SHERIFF  
SEMINOLE COUNTY, FLORIDA**

**STATEMENT OF REVENUES, EXPENDITURES AND OTHER FINANCING SOURCES (USES) -  
SPECIAL REVENUE FUND - BUDGET AND ACTUAL**

**Year Ended September 30, 2019**

	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance</b>
<b>REVENUES</b>				
Intergovernmental revenues:				
Grants and other revenues	\$ 8,205,080	\$ 8,837,120	\$ 8,634,549	\$ (202,571)
Miscellaneous revenues	430,000	2,763,191	2,566,800	(196,391)
<b>TOTAL REVENUES</b>	8,635,080	11,600,311	11,201,349	(398,962)
<b>EXPENDITURES</b>				
Public Safety:				
Salaries and benefits	6,463,494	9,312,609	8,952,405	360,204
Operating expenditures	2,867,319	3,045,007	2,817,960	227,047
Capital outlay	58,272	-	30,408	(30,408)
Contingency	36,995	200,155	-	200,155
<b>TOTAL EXPENDITURES</b>	9,426,080	12,557,771	11,800,773	756,998
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	(791,000)	(957,460)	(599,424)	358,036
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in from Board of County Commissioners	791,000	957,460	957,460	-
Transfers out to Board of County Commissioners	-	-	(234,266)	(234,266)
Funds returned to grantor agencies	-	-	(62,974)	(62,974)
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	791,000	957,460	660,220	(297,240)
<b>NET CHANGE IN FUND BALANCE</b>	-	-	60,796	60,796
<b>FUND BALANCE AT BEGINNING OF YEAR</b>	662,575	662,575	662,575	-
<b>FUND BALANCE AT END OF YEAR</b>	\$ 662,575	\$ 662,575	\$ 723,371	\$ 60,796

The accompanying notes are an integral part of the financial statements.

**SHERIFF  
SEMINOLE COUNTY, FLORIDA**

**STATEMENT OF NET POSITION –  
PROPRIETARY FUND TYPE – INTERNAL SERVICE FUND**

**September 30, 2019**

**ASSETS**

Cash	\$ 4,807,269
Investments	7,001,499
Accounts receivable	292,545
Prepaid expense	483,000
Other assets	<u>34,580</u>

**TOTAL CURRENT ASSETS** 12,618,893

**LIABILITIES**

Claims payable	273,420
Reserved for Incurred But Not Reported	<u>1,482,000</u>

**TOTAL CURRENT LIABILITIES** 1,755,420

**NET POSITION**

Unrestricted	<u>10,863,473</u>
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**TOTAL NET POSITION** \$ 10,863,473

The accompanying notes are an integral part of the financial statements.

**SHERIFF  
SEMINOLE COUNTY, FLORIDA**

**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION –  
PROPRIETARY FUND TYPE – INTERNAL SERVICE FUND**

**Year Ended September 30, 2019**

<b>OPERATING REVENUES</b>	
Insurance contributions	<u>\$ 22,294,979</u>
<b>TOTAL OPERATING REVENUES</b>	22,294,979
 <b>OPERATING EXPENSES</b>	
Administrative costs	991,543
Insurance premiums	2,584,969
Benefit payments and claims	<u>16,299,878</u>
<b>TOTAL OPERATING EXPENSES</b>	<u>19,876,390</u>
<b>OPERATING INCOME</b>	2,418,589
 <b>NONOPERATING REVENUES/(EXPENSES)</b>	
Interest revenue	<u>91,101</u>
<b>TOTAL NONOPERATING REVENUES/(EXPENSES)</b>	<u>91,101</u>
<b>CHANGES IN NET POSITION</b>	2,509,690
 <b>NET POSITION AT BEGINNING OF YEAR</b>	<u>8,353,783</u>
 <b>NET POSITION AT END OF YEAR</b>	<u><u>\$ 10,863,473</u></u>

The accompanying notes are an integral part of the financial statements.

**SHERIFF  
SEMINOLE COUNTY, FLORIDA**

**STATEMENT OF CASH FLOWS –  
PROPRIETARY FUND TYPE – INTERNAL SERVICE FUND**

**Year Ended September 30, 2019**

**CASH FLOWS FROM OPERATING ACTIVITIES**

Cash received for insurance contributions	\$ 22,557,870
Payments to suppliers and for claims	<u>(19,772,613)</u>

**NET CASH PROVIDED BY OPERATING ACTIVITIES** 2,785,257

**CASH FLOWS FROM INVESTING ACTIVITIES**

Interest received	91,101
Purchase of investments	<u>(7,001,499)</u>

**NET CASH USED IN INVESTING ACTIVITIES** (6,910,398)

**NET CHANGE IN CASH AND CASH EQUIVALENTS** (4,125,141)

**CASH AND CASH EQUIVALENTS, BEGINNING OF YEAR** 8,932,410

**CASH AND CASH EQUIVALENTS, END OF YEAR** \$ 4,807,269

**RECONCILIATION OF OPERATING INCOME TO NET CASH**

**PROVIDED BY OPERATING ACTIVITIES**

Operating income	\$ 2,418,589
Decrease in accounts receivable	140,194
Decrease in amounts due from other funds	122,697
Increase in prepaid expenses	(32,000)
Increase in other assets	(34,580)
Increase in claims payable	<u>170,357</u>

**NET CASH PROVIDED BY OPERATING ACTIVITIES** \$ 2,785,257

The accompanying notes are an integral part of the financial statements.

**SHERIFF  
SEMINOLE COUNTY, FLORIDA**

**STATEMENT OF FIDUCIARY NET POSITION AND  
CHANGES IN ASSETS AND LIABILITIES - AGENCY FUND**

**Year Ended September 30, 2019**

	<u>Balance October 1, 2018</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance September 30, 2019</u>
<b>ASSETS</b>				
Cash	\$ 806,481	\$ 15,107,952	\$ 15,127,497	\$ 786,936
<b>TOTAL ASSETS</b>	<u>806,481</u>	<u>\$ 15,107,952</u>	<u>\$ 15,127,497</u>	<u>786,936</u>
 <b>LIABILITIES</b>				
Due to individuals				
Suspense account	80,355	\$ 10,929,299	\$ 10,928,869	80,785
Inmate trust account	127,859	2,529,289	2,521,407	135,741
Individual depository account	29,636	312,829	311,136	31,329
Evidence account	518,631	265,590	295,140	489,081
Forfeitures account	-	2,250	2,250	-
Due to General Fund				
Cash bond account	<u>50,000</u>	<u>1,068,695</u>	<u>1,068,695</u>	<u>50,000</u>
<b>TOTAL LIABILITIES</b>	<u>806,481</u>	<u>\$ 15,107,952</u>	<u>\$ 15,127,497</u>	<u>786,936</u>
<b>NET ASSETS</b>	<u>\$ -</u>			<u>\$ -</u>

The accompanying notes are an integral part of the financial statements.

**SHERIFF  
SEMINOLE COUNTY, FLORIDA**

**NOTES TO FINANCIAL STATEMENTS**

**Year Ended September 30, 2019**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The following is a summary of the more significant accounting policies used in the preparation of these financial statements.

**Reporting Entity**

The Seminole County, Florida Sheriff (the “Sheriff”) is a separately elected county official established pursuant to the Constitution of the State of Florida. These financial statements are not intended to be a complete presentation of the financial position of Seminole County, Florida (the “County”) as of September 30, 2019, and the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America. These financial statements are presented to comply with the requirements of Section 218.39, Florida Statutes, and Section 10.557(3), *Rules of the Auditor General for Local Governmental Entity Audits*. The Sheriff’s General Fund is combined with the Board of County Commissioners’ (the “Board”) and other constitutional officers’ general funds in the County’s Comprehensive Annual Financial Report (“CAFR”) to properly reflect the county-wide General Fund. The Special Revenue, Internal Service, and Fiduciary Funds are shown separately in the appropriate sections of the CAFR.

**Description of Funds**

The accounting records are organized on the basis of funds and classified for reporting purposes into four basic fund types:

General Fund – The General Fund is a governmental fund used to account for all revenues and expenditures applicable to the general operations of the Sheriff. The General Fund measurement focus is based upon determination of financial position and changes in financial position (sources, uses and balances of financial resources, rather than upon net income determination).

Special Revenue Fund – The Special Revenue Fund is a governmental fund used to account for all revenues and expenditures applicable to the grants, contracts, training funds and inmate welfare of the Sheriff. The Special Revenue Fund measurement focus is the same as the General Fund.

Internal Service Fund – The Insurance Fund is a proprietary fund, used to account for the revenues and expenses of the Sheriff’s self-insurance benefits program. The Sheriff is self-insured for medical claims covering all employees, retirees who have elected coverage, and their eligible dependents.

**SHERIFF  
SEMINOLE COUNTY, FLORIDA**

**NOTES TO FINANCIAL STATEMENTS**

**Year Ended September 30, 2019**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Description of Funds (Continued)**

Fiduciary Fund – The Sheriff maintains an Agency Fund, which is used to account for assets held by the Sheriff as agent. Agency funds are custodial in nature and do not involve measurement of results of operations. A statement of fiduciary net position is presented for the Agency Fund. However, a statement of changes in fiduciary net position is not presented, since there are no operations in the Agency Fund, only assets and liabilities.

**Basis of Accounting and Presentation**

The accounts of the Governmental Funds are maintained on the modified accrual basis. Under the modified accrual basis of accounting, expenditures are recorded at the time liabilities are incurred and revenues are recorded when received in cash or when they are considered both measurable and available and, as such, susceptible to accrual. All unexpended General Fund balances at the end of the fiscal year are refunded to the Board and deposited into the County fund, or funds, from which the payment was originally made.

The Internal Service Fund is reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recognized when incurred. Operating revenues and expenses consist of contributions for insurance purposes and the payments for claims and related expenses. Nonoperating revenue consists of investment income.

Agency Funds are accounted for under the economic resources method and accrual basis of accounting. However, a statement of changes in net position is not presented, since there are no operations in the Agency Funds, only assets and liabilities.

**Budgetary Requirements and Basis**

Expenditures are controlled by appropriations in accordance with the budget requirements set forth in Section 30.49(2)(a), Florida Statutes, and Board policy. The budgeted revenues and expenditures in these financial statements reflect all amendments approved by the Sheriff and the Board. Budgetary control is required at the fund level. Total budgeted expenditures may not exceed related actual expenditures at the fund level. The budget is prepared on a basis consistent with accounting principles generally accepted in the United States of America (“GAAP”).

**SHERIFF  
SEMINOLE COUNTY, FLORIDA**

**NOTES TO FINANCIAL STATEMENTS**

**Year Ended September 30, 2019**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Capital Assets**

Capital assets consist of equipment used in the Sheriff's operations and are recorded as expenditures in the General Fund at the time assets are received and a liability is incurred. These assets are capitalized at cost. Depreciation is computed using the straight-line method. Useful lives of assets ranges from 3-10 years. The Sheriff follows the Board's capitalization policy for reporting, which requires that all capital assets acquired greater than \$5,000 will be capitalized and depreciated. Donated and confiscated capital assets are recorded at fair value at the time received.

**Compensated Absences**

The Sheriff accrues a liability for employees' rights to receive compensation for future absences when certain conditions are met. The Sheriff is not legally required to and does not accumulate expendable, available financial resources to liquidate this obligation. The maximum accruable hours for compensated absences is 1,000.

**Fund Balances**

Fund balances in the Governmental Funds are reported in the following categories as of September 30, 2019:

Restricted – Includes fund balance amounts in the Special Revenue Fund that are constrained for specific purposes, which are externally imposed by third parties (grantors, contributors) or amounts constrained due to constitutional provisions or enabling legislation.

Unassigned – Includes fund balance that is spendable and that has not been restricted, committed, or assigned to a specific purpose. Excess resources of an unassigned nature are returned to the Board at year-end and, therefore, this category should always be zero.

When both restricted and unrestricted (assigned and unassigned) fund resources are available for use, it is the Sheriff's policy to generally use restricted resources first and then unrestricted resources.

**Transfers**

In accordance with Florida Statutes, all unexpended General Fund balances at year-end are owed to the Board. These excess fees are reported as transfers (out). Appropriations from the Board are presented as transfers in.

**SHERIFF  
SEMINOLE COUNTY, FLORIDA**

**NOTES TO FINANCIAL STATEMENTS**

**Year Ended September 30, 2019**

**NOTE 2 - CASH AND INVESTMENTS**

**Cash**

Cash consists of various demand deposit accounts, which are insured by the Federal Deposit Insurance Corporation or are covered by the State of Florida collateral pool, a multiple financial institution pool. The Sheriff's financial institution is a qualified public depository under Chapter 280 of the Florida Statutes.

**Investments**

Florida Statutes 218.415, 219.075, and the Sheriff's investment policy, authorize investments in obligations of the U.S. Government, its Agencies and Instrumentalities, Repurchase Agreements, and Money Market Funds. The Repurchase Agreements must have a termination date of 364 days or less and be collateralized by U.S. Treasury obligations, federal agency securities, and federal instrumentality securities. The Money Market Funds invest only in obligations of the United States, its agencies and/or instrumentalities, or repurchase agreements collateralized by obligations of the United States, its agencies and/or instrumentalities. The Sheriff had investments totaling \$7,001,499 related to self-insurance reserves at September 30, 2019.

**NOTE 3 - CAPITAL ASSETS**

The Sheriff's capital assets consist of vehicles, helicopters and equipment. Capital assets acquired with a value of \$5,000 or greater are recorded as capital outlay expenditures. The following is a summary of the changes related to capital assets, that had a value of \$5,000 or greater at the time of acquisition, for the fiscal year ended September 30, 2019:

	<b>Vehicles and Equipment</b>	
	<b>Cost</b>	<b>Accumulated Depreciation</b>
Balance – October 1, 2018	\$ 34,007,371	\$ 20,434,085
Additions	3,282,585	3,098,604
Retirements	(2,060,575)	(1,852,170)
Balance – September 30, 2019	<b>\$ 35,229,381</b>	<b>\$ 21,680,519</b>

Capital assets and related accumulated depreciation are recorded on the government-wide financial statements of the County. For the fiscal year ended September 30, 2019, depreciation expense of \$3,098,604 is reflected in the County's CAFR in the statement of activities under public safety expenses. During fiscal year 2019, the County transferred \$4,531,983 in radio equipment to the Sheriff.

**SHERIFF  
SEMINOLE COUNTY, FLORIDA**

**NOTES TO FINANCIAL STATEMENTS**

**Year Ended September 30, 2019**

**NOTE 4 - PENSION PLAN**

**Plan Description**

The Sheriff's employees participate in the Florida Retirement System ("FRS"), a multiple-employer, cost-sharing, retirement system, administered by the Florida Department of Management Services. The Sheriff's employees have the option of choosing between either a Defined Contribution plan or a Defined Benefit plan. As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida.

For financial reporting purposes, the Sheriff is deemed to be part of the primary government of the County. A liability, if any, related to the Sheriff's proportionate share of FRS retirement benefits, along with a detailed plan description, is reported in the financial statements of the County for the fiscal year ended September 30, 2019.

The Sheriff has no responsibility to FRS other than to make the periodic contributions required by State Statutes. The Florida Division of Retirement issues a publicly available financial report that includes financial statements and required supplementary information for FRS. The report may be obtained online at [myfrs.com](http://myfrs.com).

**Funding Policy**

The Sheriff's contributions to the FRS for fiscal years ended September 30, 2017, 2018, and 2019 were approximately \$11,364,927, \$12,503,552, and \$13,501,697, respectively, which were equal to the required contribution for each fiscal year.

Effective July 1, 2011, employees are required to contribute 3% towards the FRS. Employee withholdings for this purpose amounted to \$1,906,163, \$1,999,548, and \$2,068,922 for the fiscal years ended September 30, 2017, 2018, and 2019, respectively, which were equal to the required contribution for each fiscal year.

**SHERIFF  
SEMINOLE COUNTY, FLORIDA**

**NOTES TO FINANCIAL STATEMENTS**

**Year Ended September 30, 2019**

**NOTE 5 - INSURANCE COVERAGE**

The Sheriff is exposed to various risks of loss related to general liability; torts; thefts of, damage to and destruction of assets; errors and omissions; injuries to employees and inmates; and natural disasters. To mitigate these risks, the Sheriff participates in the Florida Sheriff's Risk Management Fund ("FSRMF"), a risk management pool to which risk is transferred in exchange for annual premium payments. Coverages obtained by the Sheriff under the FSRMF include workers' compensation, general liability, automobile liability, watercraft, confiscated/impounded equipment, canine accidental death and destruction, canine illness, flash roll money, broad form money and securities, employee dishonesty bond, data breach and miscellaneous business property. The Sheriff carries separate insurance policies with commercial carriers for aircraft insurance, statutory in-line-of-duty death benefits, medical liability at the John E. Polk Correctional Facility, business property and accidental death and dismemberment policies for miscellaneous programs.

**NOTE 6 - LONG-TERM LIABILITIES**

A summary of changes in long-term liabilities for the fiscal year ended September 30, 2019 is as follows:

	<u>Balance October 1, 2018</u>	<u>Additions</u>	<u>Retirements</u>	<u>Balance September 30, 2019</u>	<u>Due Within One Year</u>
Compensated absences	\$ 17,764,214	\$ 10,020,056	\$ 8,885,480	\$ 18,898,790	\$ 1,066,425
Capital leases	2,469,142	-	2,469,142	-	-
	<u>\$ 20,233,356</u>	<u>\$ 10,020,056</u>	<u>\$ 11,354,622</u>	<u>\$ 18,898,790</u>	<u>\$ 1,066,425</u>

The obligation for compensated absences is accrued in the government-wide financial statements of the County.

**SHERIFF  
SEMINOLE COUNTY, FLORIDA**

**NOTES TO FINANCIAL STATEMENTS**

**Year Ended September 30, 2019**

**NOTE 7 - OPERATING LEASES**

The Sheriff has various noncancelable operating lease commitments for facilities, vehicles and equipment. The following are the future minimum lease payments under these operating lease commitments by fiscal year:

<u>Year Ending September 30,</u>	<u>Amount</u>
2020	\$ 1,339,667
2021	1,268,121
2022	1,227,386
2023	796,231
2024	807,116
Thereafter	<u>7,540,401</u>
	<u>\$12,978,922</u>

Facility, vehicle and equipment operating lease expense for the fiscal year ended September 30, 2019 was \$1,813,528.

**NOTE 8 - OTHER POSTEMPLOYMENT BENEFITS**

All eligible employees of the Sheriff participate in the County's plan. For a detailed plan description and any liability for employees of the Sheriff, see the County's CAFR for the fiscal year ended September 30, 2019.

**NOTE 9 - INSURANCE PROGRAMS**

On January 1, 2016, the Sheriff implemented a self-insurance program for health insurance. The program uses a combination of self-insurance and specific and aggregate stop-loss coverage to minimize risk exposure. The Sheriff purchased a reinsurance policy for employee claims in excess of \$225,000 per occurrence.

The schedule below presents the changes in the liability for accrued claims for the past year:

<u>Year</u>	<u>Balance October 1,</u>	<u>Claims Incurred</u>	<u>Claims Paid</u>	<u>Balance September 30,</u>
2019	<u>\$1,585,063</u>	<u>\$17,771,035</u>	<u>\$17,600,678</u>	<u>\$1,755,420</u>

**SHERIFF  
SEMINOLE COUNTY, FLORIDA**

**NOTES TO FINANCIAL STATEMENTS**

**Year Ended September 30, 2019**

**NOTE 10 - CONTINGENCIES**

Various lawsuits and claims arising in the ordinary course of operations are pending against the Sheriff. These primarily relate to motor vehicle accidents. The ultimate effect of such litigation cannot be ascertained at this time. In the opinion of management of the Sheriff, the liabilities that may arise from such action would not result in losses that would materially affect the financial position of the Sheriff or its changes in financial position.

The BJA Juvenile Mental Health Collaboration Implementation Project grant has two contracts with sub recipients that will be payable over future periods. These sub recipients will provide services during the three years of the grant project period (January 1, 2019 – December 31, 2021).

The US Department of Justice Overdose Detection Mapping Application Program (“ODMAP”) Statewide Expansion and Response Project grant has one sub recipient that will be payable over future periods. This sub recipient will provide services during the two years of the grant project period (September 1, 2019 – August 31, 2021).

## **COMPLIANCE SECTION**



**INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER  
MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Honorable Dennis M. Lemma,  
Seminole County, Florida Sheriff  
Sanford, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Seminole County, Florida Sheriff (the “Sheriff”) as of and for the fiscal year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Sheriff’s basic financial statements and have issued our report thereon dated March 12, 2020.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Sheriff’s internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff’s internal control. Accordingly, we do not express an opinion on the effectiveness of the Sheriff’s internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

To the Honorable Dennis M. Lemma,  
Seminole County, Florida Sheriff

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Sheriff's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Pursuant to provisions of Chapter 10.550, *Rules of the Auditor General*, we reported certain matters to management of the Sheriff in a separate management letter and Independent Accountant's Report dated March 12, 2020.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**MSL, P.A.**

Certified Public Accountants

Orlando, Florida  
March 12, 2020



## INDEPENDENT AUDITOR'S MANAGEMENT LETTER

To the Honorable Dennis M. Lemma,  
Seminole County, Florida Sheriff  
Sanford, Florida

### Report on the Financial Statements

We have audited the basic financial statements of the Seminole County, Florida Sheriff (the "Sheriff") as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated March 12, 2020.

### Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States and Chapter 10.550, *Rules of the Auditor General*.

### Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports, which are dated March 12, 2020 should be considered in conjunction with this management letter.

### Prior Audit Findings

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. In connection with the preceding audit, there were no findings or recommendations.

### Official Title and Legal Authority

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The legal authority is disclosed in the notes to the financial statements.

### Financial Management

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

To the Honorable Dennis M. Lemma,  
Seminole County, Florida Sheriff

**Additional Matters**

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

**Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Sheriff and applicable management and is not intended to be, and should not be, used by anyone other than these specified parties.

**MSL, P.A.**

Certified Public Accountants

Orlando, Florida  
March 12, 2020



## INDEPENDENT ACCOUNTANT'S REPORT

To the Honorable Dennis M. Lemma,  
Seminole County, Florida Sheriff  
Sanford, Florida

We have examined the Seminole County, Florida Sheriff's (the "Sheriff") compliance with the requirements of Section 218.415, Florida Statutes, during the fiscal year ended September 30, 2019. Management is responsible for the Sheriff's compliance with those requirements. Our responsibility is to express an opinion on the Sheriff's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Sheriff's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Sheriff's compliance with specified requirements.

In our opinion, the Sheriff complied, in all material respects, with the aforementioned requirements for the fiscal year ended September 30, 2019.

*MSL, P.A.*

Certified Public Accountants

Orlando, Florida  
March 12, 2020